

Competitiveness and the EU ETS

Gernot Klepper, Sonja Peterson Kiel Institute for the World Economy

Competitiveness Issues in Climate Change Policy –
Contributions from the TranSustScan (TSS) Team
In association with the Centre for European Policy Studies (CEPS)

European Commission, Brussels

November 26, 2008



Key Messages

- Notions of Competitiveness
 - Public debates show little clarity what notion of competitiveness is meant
- ETS and Post-Kyoto
 - The ETS is the first well-established trading scheme for emission rights. It has created a European and even world-wide market for carbon. Carbon is a commodity! In addition, it is a open system that can be expanded to a wider coverage than the EU.
- Disortions of the ETS
 - Two major distortions have limited the efficiency of the ETS:
 Only about half of the emissions are covered by the ETS. The
 free allocation of rights has introduced ill-guided incentives to
 emittors.
- Sectoral Competitiveness
 - The negative competitiveness effects of the ETS are small and depend among others on the design of the ETS as well as the climate policies of the other large emittors outside the EU.



What is Competitiveness?

There are at least four types of competitiveness:

- International competitiveness
- Sectoral competitiveness (Comparative advantage)
- Success on world markets (Relative World Market Shares)
- Firm competitiveness (Long-run Profitability)



Modelling Approach

- General Equilibrium Model "DART"
- Regional Structure
 - 15 EU + 7 Non-EU economies
- Sectoral Structure
 - 5 energy + 6 non-energy sectors
- EU internal carbon market
- CDM project market with transaction costs



"DART" Model Structure

EU-West		EU-East		
Energy Sectors		Non-Energy Sectors		
COL	Coal Extraction		IMS	Iron, Metal, Steel
GAS	Natural Gas		PPP	Pulp & Paper Products
CRU	Crude Oil		CEP	Chemical Products
OIL	Refined Oil Products		AGR	Agricultural Products
EGW	Electricity		МОВ	Transportation Services
			ОТН	Other Manufactures & Services



Scenarios I

OPT

The EU target is reached with full EU emissions trading covering all sources of CO2. No limit on the use of CDM/JI credits. Other Annex B regions USA and "Other Annex B" (OAB) do not undertake any climate policy.

ETS

Emission trading only among the ETS sectors. The emission targets for the non-ETS sectors are reached by means of a uniform national carbon tax. The targets for the ETS and the non-ETS sectors are from the NAPs and the EU climate package. The use of CDM/JI credits by governments is limited to 3% of the non-ETS emission in 2005. The use of CDM in the ETS sectors is limited according to the NAPs for the 2nd trading period of the ETS.



Scenarios II

ETS+

From 2012 on, the ETS is extended to the chemical industry and the transport sector. The relative ETS and non-ETS targets remain the same as in [ETS]. The CDM/JI limits remain the same in relative terms as in [ETS].

• 30P

Until 2012 same as [ETS]. From 2013 on, non-EU countries face emission reduction targets with per capita emission rights converging until 2050 ("Contraction and Convergence") and global emissions reduced by 50% relative to 2005. The EU ETS and non-ETS targets are 30% instead of 20%. The non-ETS sectors are allowed to cover 50% of the extra reduction by CDM credits.

limCDM

Same scenario as [OPT] but CDM credits limited.



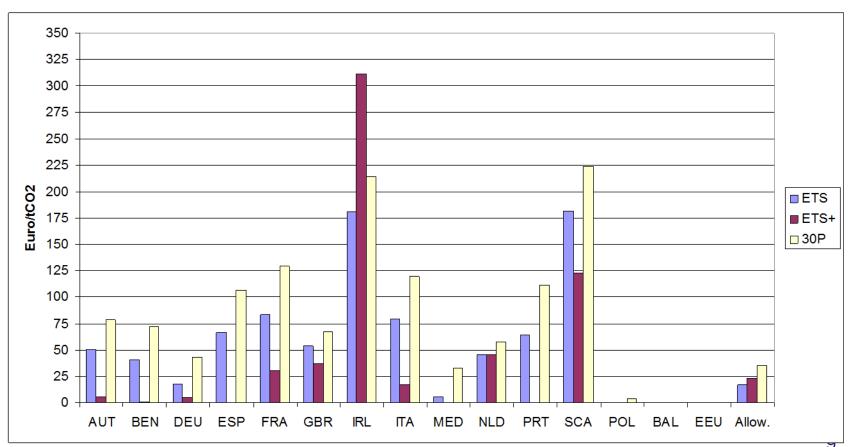
Post-Kyoto

- The ETS has started as a regional program.
- It has been turned into an open system enabling it to become the nucleus for an international trading scheme. This will bring low cost abatement options into practice. In addition, a broader ETS including other national and sub-national trading schemes paves the way for a global trading scheme in a Post-Kyoto world.
- CDM credits have been intensively used by China and recently India. However, the projects are dominated by non-CO₂ GHGs.



How Efficient is the ETS?

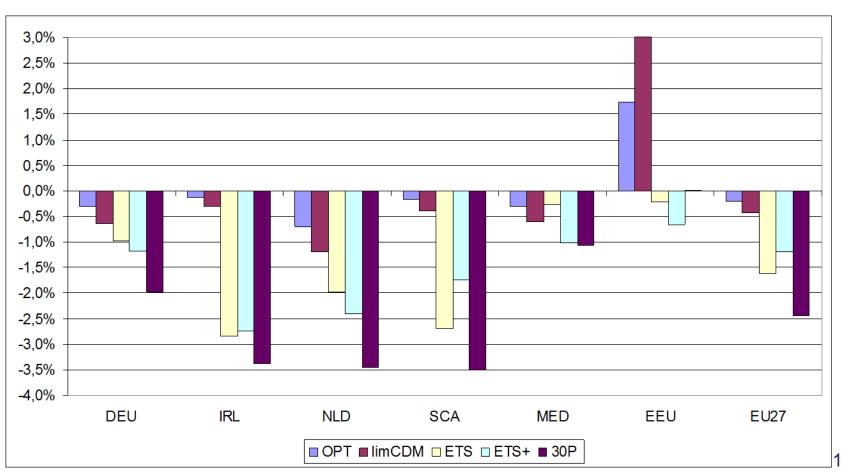
Implicit Carbon Prices for the Non-ETS Sectors (2020)





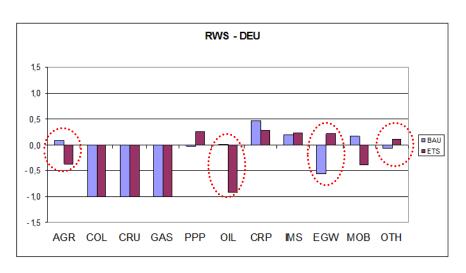
International Competitiveness

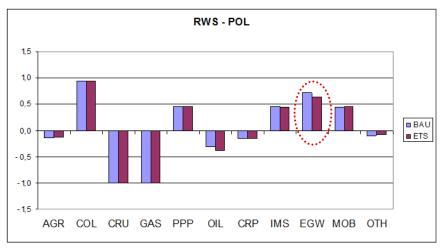
Welfare Effects of Different ETS Systems (2020)

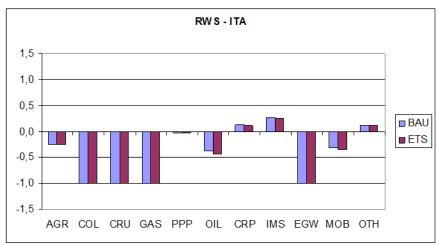




Success on World Markets

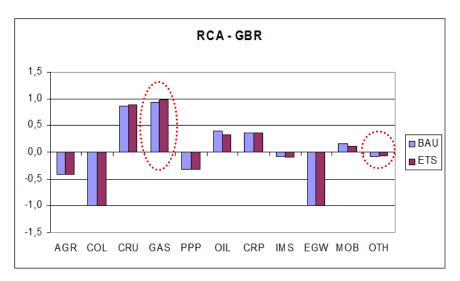


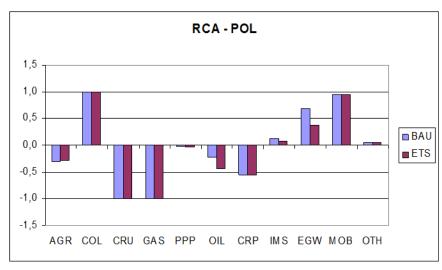


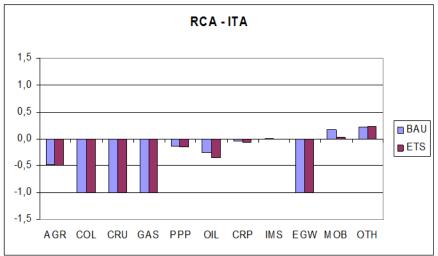




Sectoral Competitiveness

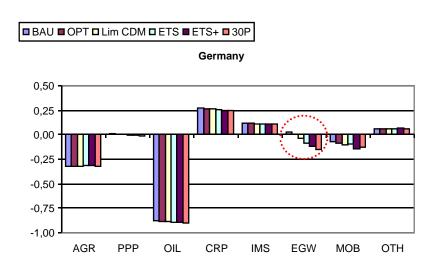


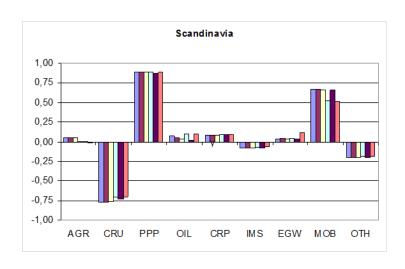


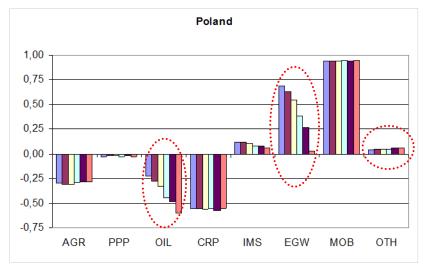




Alternative Scenarios









Robustness

- Further disaggregation
- Asumptions about import elasticities
- Absolute shares in scneario analysis is less reliable than changes in relative terms, i.e. in structural effects.



Summary

- The competitiveness effects in terms of national welfare as well as in terms of sectoral competitiveness depend on the efficiency of the European climate policies.
- Most effects seem to occur in internal market trade. Extra-EU trade effects are small.
- Non-energy intensive sectors gain while some energy-intensive ones loose competitiveness.



Summary

- The concerns over a loss of competitiveness of certain European industries is exaggerated. Only very few energy intensive firms
 - that are exposed to international competition and that have no opportunities for substituting away from fossil energy sources
 - are facing difficulties in a more stringent climate policy environment.
- However, they represent a small share of the economic activities in the member states of the EU!



Thank you for your Attention!

